

AGRICULTURE AND RELATED AGENCIES APPROPRIA-  
TION FISCAL YEAR 1971

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DECEMBER 7, 1970.—Ordered to be printed

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Mr. WHITTEN, from the Committee of Conference,  
submitted the following

CONFERENCE REPORT

[To accompany H.R. 17923]

The Committee of Conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 17923) "making appropriations for the Department of Agriculture and related agencies for the fiscal year ending June 30, 1971, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 5, 9, 11, 12, 16, 17, 24, 38, 39, 52, and 59.

That the House recede from its disagreement to the amendments of the Senate numbered 4, 6, 7, 8, 13, 14, 19, 25, 27, 28, 29, 30, 31, 32, 33, 34, 37, 41, 42, 46, 47, 48, 51, 54, 55, 56, 58, 60, and 61, and agree to the same.

Amendment numbered 1:

That the House recede from its disagreement to the amendment of the Senate numbered 1, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$151,633,000; and the Senate agree to the same.

Amendment numbered 2:

That the House recede from its disagreement to the amendment of the Senate numbered 2, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment, amended to read as follows:

*except that \$200,000 of the foregoing amount shall be available for matching with funds utilized for research on cottonseed proteins under public law 89-502, and; and the Senate agree to the same.*

Amendment numbered 10:

That the House recede from its disagreement to the amendment of the Senate numbered 10, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$68,476,000; and the Senate agree to the same.

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$128,507,000; and the Senate agree to the same.

Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$6,066,000; and the Senate agree to the same.

Amendment numbered 20:

That the House recede from its disagreement to the amendment of the Senate numbered 20, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$15,855,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$14,276,000; and the Senate agree to the same.

Amendment numbered 22:

That the House recede from its disagreement to the amendment of the Senate numbered 22, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$14,926,000; and the Senate agree to the same.

Amendment numbered 23:

That the House recede from its disagreement to the amendment of the Senate numbered 23, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$17,796,800; and the Senate agree to the same.

Amendment numbered 26:

That the House recede from its disagreement to the amendment of the Senate numbered 26, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$1,675,000; and the Senate agree to the same.

Amendment numbered 35:

That the House recede from its disagreement to the amendment of the Senate numbered 35, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$1,420,000,000; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$24,273,000; and the Senate agree to the same.

Amendment numbered 40:

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:

In lieu of the sum named in said amendment insert \$250,000; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment insert, *and in addition, \$3,434,000 shall be derived by transfer from appropriation, "Food Stamp Program" and merged with this Appropriation;* and the Senate agree to the same.

Amendment numbered 44:

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,588,650; and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,764,750; and the Senate agree to the same.

Amendment numbered 49:

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$337,000,000; and the Senate agree to the same.

Amendment numbered 50:

That the House recede from its disagreement to the amendment of the Senate numbered 50, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$128,800,000; and the Senate agree to the same.

Amendment numbered 53:

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$103,000,000; and the Senate agree to the same.

Amendment numbered 57:

That the House recede from its disagreement to the amendment of the Senate numbered 57, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$86,000,000; and the Senate agree to the same.

Amendment numbered 62:

That the House recede from its disagreement to the amendment of the Senate numbered 62, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$4,204,000; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 3.

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GEORGE E. SHIPLEY,  
FRANK E. EVANS,  
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MARK ANDREWS,  
FRANK T. BOW,

*Managers on the Part of the House.*

SPESSARD L. HOLLAND,  
RICHARD B. RUSSELL,  
JOHN STENNIS,  
ALLEN J. ELLENDER,  
ROMAN L. HRUSKA,  
MILTON R. YOUNG,  
HIRAM L. FONG,

*Managers on the Part of the Senate.*



# STATEMENT OF THE MANAGERS ON THE PART OF THE HOUSE

The managers on the part of the House at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 17923) making appropriations for the Department of Agriculture and related agencies for the fiscal year ending June 30, 1971, and for other purposes, submit the following statement in explanation of the effect of the action agreed upon and recommended in the accompanying conference report as to each of such amendments; namely:

## DEPARTMENT OF AGRICULTURE

### TITLE I—GENERAL ACTIVITIES

#### AGRICULTURAL RESEARCH SERVICE

Amendment No. 1: Appropriates \$151,633,000 for research instead of \$146,143,200 as proposed by the House and \$160,446,200 as proposed by the Senate. The following tabulation lists the changes from the House bill agreed to by the conferees:

1. Improved methods for control of mastitis in dairy cattle-----	+ \$150, 000
2. Research to control the golden nematode-----	+ 73, 000
3. Pollution research concerned with animal waste management-----	+ 365, 800
4. Staffing and equipping research laboratories-----	+ 820, 000
a. Cotton cost-of-production laboratories:	
Phoenix, Ariz.-----	+ \$80, 000
Stoneville, Miss.-----	+ 45, 000
College Station, Tex.-----	+ 65, 000
b. Georgetown, Del. (poultry)-----	+ 75, 000
c. Grand Forks, N. Dak. (nutrition)-----	+ 25, 000
d. Athens, Ga. (utilization research lab)-----	+ 195, 000
e. Adjustment for delays in staffing-----	+ 335, 000
5. Cooperative research program on cotton-----	- 800, 000
6. Increased pay costs-----	+ 161, 000
7. Cooperative research on aphid-borne diseases in Northwest-----	+ 35, 000
8. Soil and water air-plant research with the University of Florida-----	+ 65, 000
9. Cooperative research on tobacco in North Carolina-----	+ 35, 000
10. Research on overseas transportation and field handling of fruits and vegetables-----	+ 25, 000
11. Wholesaling and retailing research-----	+ 35, 000
12. Research on dairy cattle:	
a. Reproductive and food efficiency-----	+ 35, 000
b. Dairy herd improvement-----	+ 35, 000
13. Research on flowers and related ornamentals-----	+ 70, 000
14. Research on horticulture specialty crops at University of West Virginia-----	+ 25, 000
15. Acceleration of most essential research on sheep production by contract or grant-----	+ 100, 000
16. Cooperative research program on the dog fly-----	+ 35, 000
17. Research on temporary storage of high moisture feed grains-----	+ 35, 000
18. Research on fowl cholera in turkeys-----	+ 35, 000

19. Investigation of mosaic-resistant and cold-tolerant sugarcane varieties, Houma, La-----	+ \$40, 000
20. Research on nonchemical means of pest control-----	+ 1, 000, 000
21. Medical research on horses-----	+ 35, 000
22. Facilities, construction:	
a. Completion of phase I construction, U.S. Animal Research Center, Clay Center, Nebr-----	+ 1, 800, 000
b. Modernization of Northeast Soil and Water Conservation Facility, Orono, Maine-----	+ 600, 000
c. Enlargement of research facilities for horticultural specialty crops in Northwest; Corvallis, Oreg., and Puyallup, Wash-----	+ 600, 000
23. Facilities, planning: Soil and water research facility, Baton Rouge, La-----	+ 80, 000
Net addition over the House bill-----	+ 5, 489, 800

Although both the House and Senate bills included the same dollar amount, the conferees agreed to the addition of the words "and sheep", as proposed by the Senate, to the explanation of the budgeted total of \$1,328,800 to improve quality, reproductive and feeding efficiency of beef. In addition, it was agreed that such research performed should not duplicate research conducted under item 15 in the above listing.

With regard to laboratory staffing, the conferees, in recognition of the lateness of the appropriation bill, agreed to the total amount provided in the House bill for the pesticide laboratories at Gainesville, Florida; Savannah, Georgia; Stoneville, Mississippi; Durant, Oklahoma; and College Station, Texas. However, it was agreed that the Department should move as rapidly as possible toward full staffing for these laboratories in the recognition of language provided by Senate amendment number 4. The conferees also direct the Department to seek relief from its currently restrictive personnel limitations in order that this important staffing may take place without impairing other programs of the Department.

The conferees passed over without prejudice the Senate additions for the planning of the North-Central Dairy Cattle Management and Forage Research Laboratory and for the elimination of the Mediterranean fruit fly and melon fly from Hawaii. The conferees agreed that with regard to the latter program, the Department should be prepared to fully report to the respective committees as to the progress, planning, and feasibility of experiments to eliminate the Mediterranean fruit fly and melon fly from Hawaii.

The conferees agreed that funds should be released from the contingency research fund for research on peanuts, including black hull disease and molds in the Southwest.

Amendment No. 2: Restores House language amended to provide that of the total funds provided for research, \$200,000 shall be made available for research on production of products from cottonseed proteins contingent on matching with funds available to the Cotton Board under the Cotton Research Promotion Act. This is in lieu of the \$1 million provided by the House and stricken by the Senate.

Amendment No. 3: Reported in technical disagreement. The managers on the part of the House will offer a motion to provide \$4,580,000 to remain available until expended for plans, construction, and improvement of research facilities as outlined above under Amendment No. 1.

Amendment No. 4: Inserts language, as proposed by the Senate, pertaining to the formulation of budget estimates for fiscal year 1972 for the pesticides research program.

Amendment No. 5: *Plant and animal disease and pest control.*—Provides \$98,619,750 as proposed by the House instead of \$99,369,750 as proposed by the Senate. The total allowed includes the following changes from the House bill: an increase of \$250,000 for the hog cholera eradication program and \$250,000 for pesticide regulation, and a decrease of \$500,000 in the contingency fund.

Amendment No. 6: Provides \$1,500,000 for the contingency fund reserved for control of emergency outbreaks of insects, plant diseases, and animal diseases as proposed by the Senate instead of \$2,000,000 as proposed by the House.

#### COOPERATIVE STATE RESEARCH SERVICE

Amendment No. 7: Appropriates \$61,390,000 for payments and expenses under the Hatch Act for research in rural development as proposed by the Senate instead of \$58,390,000 as proposed by the House.

Amendment No. 8: Provides \$4,412,000 for cooperative forestry research grants as proposed by the Senate instead of \$4,012,000 as proposed in the House.

Amendment No. 9: Provides \$2,000,000 for contracts and grants for scientific research as proposed by the House instead of \$3,350,000 as proposed by the Senate.

Amendment No. 10: Provides a total of \$68,476,000 instead of \$65,076,000 as proposed by the House and \$69,826,000 as proposed by the Senate.

#### EXTENSION SERVICE

Amendment No. 11: Deletes language inserted by the Senate providing \$10,400,000 for rural development work provided for in amendment 7.

Amendment No. 12: Provides for total payments of \$140,031,000 as proposed by the House instead of \$150,431,000 as proposed by the Senate.

Amendment No. 13: Provides \$12,932,600 for retirement and employees' compensation costs for extension agents as proposed by the Senate instead of \$13,515,000 as proposed by the House.

#### FARMER COOPERATIVE SERVICE

Amendment No. 14: Appropriates \$1,684,000 for salaries and expenses as proposed by the Senate instead of \$1,649,000 as proposed by the House.

#### SOIL CONSERVATION SERVICE

Amendment No. 15: Appropriates \$128,507,000 for conservation operations instead of \$128,557,000 as proposed by the House and \$128,457,000 as proposed by the Senate. The restoration of \$50,000 will be used to staff new districts.

Amendment Nos. 16 and 17: Restore language proposed by the House.

Amendment No. 18: Appropriates \$6,066,000 for watershed planning instead of \$6,698,000 as proposed by the House and \$5,434,000 as proposed by the Senate.

Amendment No. 19: Appropriates \$76,000,000 for watershed works of improvement as proposed by the Senate instead of \$74,278,000 as proposed by the House.

Amendment No. 20: Appropriates \$15,855,000 for the Great Plains conservation program instead of \$15,355,000 as proposed by the House and \$16,355,000 as proposed by the Senate.

Amendment No. 21: Appropriates \$14,276,000 for resource conservation and development instead of \$13,876,000 as proposed by the House and \$14,676,000 as proposed by the Senate. The conferees are in agreement on the authorization of 15 new planning starts.

#### ECONOMIC RESEARCH SERVICE

Amendment No. 22: Appropriates \$14,926,000 instead of \$14,592,000 as proposed by the House and \$16,228,000 as proposed by the Senate. The increase provided over the House bill includes \$207,000 for better forecasting and measures of farm income and \$127,000 for investigation of impact of world agricultural development and adjustment on U.S. foreign trade. The conferees are also in agreement that added emphasis should be placed on the latter investigation within available funds.

#### STATISTICAL REPORTING SERVICE

Amendment No. 23: Appropriates \$17,796,800 for salaries and expenses instead of \$17,716,800 as proposed by the House and \$17,874,800 as proposed by the Senate. The increase over the House bill is for preparation of an updated farm operators expenditure survey. In addition, the conferees are in agreement that within available funds added emphasis shall be placed on research to improve agricultural statistics, remote sensing, and analysis of horticultural statistics.

#### CONSUMER AND MARKETING SERVICE

Amendment No. 24: Appropriates \$149,247,000 for consumer protective, marketing and regulatory programs as proposed by the House instead of \$159,247,000 as proposed by the Senate, and deletes language inserted by the Senate pertaining to interstate shipment of meat inspected by approved State inspection systems. The House conferees concur in the Senate report in regard to market news and grade standards on ornamental crops including continued industry contributions.

Amendment No. 25: Deletes language proposed by the House.

Amendment No. 26: Appropriates \$1,675,000 for payments to States and possessions instead of \$1,600,000 as proposed by the House and \$1,750,000 as proposed by the Senate.

#### FOOD AND NUTRITION SERVICE

Amendment Nos. 27-34: Provides a direct appropriation of \$301,974,000 for child nutrition programs and language provisions pursuant



to Public Law 91-248 as proposed by the Senate instead of \$90,395,000 as proposed by the House. In addition, \$238,358,000 shall be available by transfer from section 32 funds, as provided in both bills. This will provide a total of \$540,332,000 in appropriated funds for the programs for fiscal year 1971.

Amendment No. 35: Appropriates \$1,420,000,000 for the food stamp program instead of \$1,250,000,000 as proposed by the House and \$1,750,000,000 as proposed by the Senate, with a language provision restricting the expenditure of funds to the amounts authorized by law. Currently authorized is a total of \$770 million through January 31, 1971 pending final action on a new authorization bill.

#### FOREIGN AGRICULTURAL SERVICE

Amendment No. 36: Appropriates \$24,273,000 for salaries and expenses instead of \$24,023,000 as proposed by the House and \$24,773,000 as proposed by the Senate.

#### AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

Amendment No. 37: Provides a direct appropriation of \$150,000,000 for administrative expenses as proposed by the Senate instead of \$152,690,000 as proposed by the House.

Amendment No. 38: Deletes language inserted by the Senate pertaining to price support payments in view of the final action on the 1970 farm bill (Public Law 91-524).

Amendment No. 39: *Agricultural conservation program.*—Establishes a 1971 program of \$195,500,000 as proposed by the House instead of \$190,000,000 as proposed by the Senate.

The conferees agreed to call on the Department to announce the 1971 program, which should have been announced months ago, including therein all programs, practices and procedures available in the calendar year 1970 program such changes as may be recommended by the county committee and approved by the State committee.

The conferees have not included compulsory instructions in the Act, as in the past, choosing rather to rely on the good faith of the Department in carrying out these provisions.

In taking this action, the conferees considered the fact that ACP is the best program for fighting pollution at its source. The Department reports that about 85% of the funds were related to pollution control and abatement. Typical is the fact that ACP has shared costs with the farmer in the construction of 2 million sediment and water holding structures.

Amendment No. 40: Appropriates \$250,000 for indemnity payments to dairy farmers in lieu of \$500,000 as proposed by the Senate.

#### RURAL COMMUNITY DEVELOPMENT SERVICE

Amendment No. 41: Deletes House language providing a separate appropriation of \$230,000 for salaries and expenses. A like amount for overall coordination and direction of the program is included under the appropriation "General administration."

## OFFICE OF THE INSPECTOR GENERAL

Amendment Nos. 42 and 43: Appropriate \$12,412,000 for salaries and expenses and provide for transfer of \$3,434,000 from the appropriation "Food stamp program" instead of a direct appropriation of \$15,378,000 as proposed by the House and a direct appropriation of \$12,412,000 and a transfer of not less than \$3,434,000 as proposed by the Senate.

## PACKERS AND STOCKYARDS ADMINISTRATION

Amendment No. 44: Appropriates \$3,588,650 for salaries and expenses instead of \$3,508,650 as proposed by the House and \$3,748,000 as proposed by the Senate.

## NATIONAL AGRICULTURAL LIBRARY

Amendment No. 45: Appropriates \$3,764,750 instead of \$3,614,750 as proposed by the House and \$3,914,750 as proposed by the Senate.

## OFFICE OF MANAGEMENT SERVICES

Amendment No. 46: Appropriates \$3,459,000 for salaries and expenses as proposed by the Senate instead of \$3,384,000 as proposed by the House.

## GENERAL ADMINISTRATION

Amendment No. 47: Appropriates \$6,058,000 for salaries and expenses as proposed by the Senate instead of \$5,559,000 as proposed by the House.

Amendment No. 48: Deletes House language, as proposed by the Senate.

## TITLE II—CREDIT AGENCIES

## RURAL ELECTRIFICATION ADMINISTRATION

Amendment No. 49: Provides loan authorization of \$337 million for electrification loans instead of \$322 million as proposed by the House and \$352 million as proposed by the Senate.

The Conferees have considered the differences in the language contained in the House and Senate Committee reports recommending that the REA Administrator defer repayments of principal on certain rural electrification loans. After careful consideration of the Comptroller General's letter, dated September 28, 1970, addressed to the Secretary of Agriculture, the Conferees are in agreement that there is authority in Sections 4 and 12 of the Rural Electrification Act to follow both the House and Senate Committee recommendations, and that the Administrator, where he finds the financial condition of a borrower is sound and where the Government's interest is adequately safeguarded, may, in exercising such authority, proceed as follows: (a) by deferment of repayments of principal on outstanding loans for a period of three years in addition to any previous periods of deferment; and (b) by deferment of repayment of principal on new loans made after the date of this report for a period of three years in addition to the deferment period normally granted on new loans under pre-existing practice. Such deferments may be made to meet local needs or where desired by REA electrification borrowers to voluntarily

invest amounts equivalent to the amounts of principal to be so deferred in securities of the National Rural Utilities Cooperative Finance Corporation. It is expected by the Conferees that the REA Administrator will report to the House and Senate Committees actions taken by the REA Administrator pursuant hereto when he appears before the Committees to be heard on appropriations for REA for fiscal year 1972.

Amendment No. 50: Provides loan authorization of \$128.8 million for rural telephone loans instead of \$123.8 million as proposed by the House and \$138.8 million as proposed by the Senate.

Amendment No. 51: Deletes House language providing for a contingency reserve of \$20 million.

Amendment No. 52: Appropriates \$14,613,000 for salaries and expenses as proposed by the House instead of \$14,896,000 as proposed by the Senate.

#### FARMERS HOME ADMINISTRATION

Amendment No. 53: *Direct loan account*.—Authorizes \$103,000,000 for real estate loans instead of \$83,000,000 as proposed by the House and \$123,000,000 as proposed by the Senate. The increase of \$20,000,000 over the House bill is for water and waste disposal loans.

Amendment No. 54: *Rural housing insurance fund*.—Authorizes \$19,000,000 for direct loans as proposed by the Senate instead of \$30,000,000 as proposed by the House.

Amendment No. 55: *Mutual and self-help housing*.—Appropriates \$775,000 for grants as proposed by the Senate instead of \$2,125,000 as proposed by the House.

Amendment No. 56: *Self-help housing land development fund*.—Appropriates \$400,000 for direct loans as proposed by the Senate instead of \$1,000,000 as proposed by the House.

Amendment No. 57: Appropriates \$86,000,000 for salaries and expenses instead of \$81,500,000 as proposed by the House and \$87,250,000 as proposed by the Senate.

Amendment No. 58: Provides transfer of not more than \$2,250,000 from insurance funds for salaries and expenses as proposed by the Senate instead of \$3,250,000 as proposed by the House.

Amendment No. 59: Restores House language providing that not more than \$250,000 shall be available for administration of Public Law 91-229.

### TITLE III—CORPORATIONS

#### COMMODITY CREDIT CORPORATION

Amendment Nos. 60 and 61: Provide reimbursement to the Commodity Credit Corporation for net realized losses in the fiscal year 1969 of \$3,113,156,331 as proposed by the Senate instead of \$2,863,156,331 as proposed by the House and a total restoration of \$3,363,155,000 as proposed by the Senate instead of \$3,113,155,000 as proposed by the House.

### TITLE IV—RELATED AGENCIES

#### FARM CREDIT ADMINISTRATION

Amendment No. 62: Provides limitation of \$4,204,000 on administrative expenses instead of \$4,054,000 as proposed by the House and \$4,226,000 as proposed by the Senate.

## CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1971 recommended by the Committee of Conference, with comparisons to the fiscal year 1970 total, the 1971 budget estimate total, and the House and Senate bills follows:

	<i>Amounts</i>
New budget (obligational) authority, fiscal year 1970-----	\$8, 083, 596, 150
Budget estimates of new (obligational) authority, fiscal year 1971 (including \$216,579,000 not considered by House)-----	7, 748, 354, 500
House bill, fiscal year 1971-----	7, 450, 188, 150
Senate bill, fiscal year 1971-----	8, 475, 935, 100
Conference agreement-----	8, 090, 856, 550
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1970-----	+ 7, 260, 400
Budget estimates of new (obligational) authority (as amended), fiscal year 1971-----	+ 342, 502, 050
House bill, fiscal year 1971-----	+ 640, 668, 400
Senate bill, fiscal year 1971-----	- 385, 078, 550

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